CITY OF ELKADER

INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

FOR THE PERIOD JULY 1, 2014 THROUGH JUNE 30, 2015

CITY OF ELKADER

TABLE OF CONTENTS

| | | <u>Page</u> |
|--|-----------------|-------------|
| Officials | | 3 |
| Independent Accountant's Report on Applying Agreed-Upon Procedures | | -4-6 |
| Detailed Recommendations: | Findings | |
| Reconciliation of Utility Billings, Collections, | | |
| And Delinquent Accounts | Α | 8 |
| City Council Minutes | В | 8 |
| Certified Budget | C | 8 |
| Financial Condition | D | 8 |
| Separately Maintained Records | E | 9 |
| Electronic Check Retention | F | 9 |

CITY OF ELKADER

OFFICIALS (Before January, 2014)

| Name | Title | Term Expires |
|---|--|--|
| Robert Garms | Mayor | Jan. 2016 |
| Roger Buchholz | Mayor Pro tem | Jan. 2018 |
| Rob Frieden Peggy Lane Daryl Koehn Curtis Ruhser | Council Member Council Member Council Member Council Member | Jan. 2016 Jan. 2016 Jan. 2018 Jan. 2018 |
| Jennifer Cowsert | City Administrator/Clerk | Indefinite |
| Marla Reimer | Assistant Administrator/ Deputy Clerk | Indefinite |
| Steve McCorkindale | Attorney | Indefinite |

CERTIFIED PUBLIC ACCOUNTANTS

STEVEN S. CLAUSEN, CPA

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INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

To the Honorable Mayor and Members of the City Council:

We have performed the procedures enumerated below which were established pursuant to Chapter 11.6 of the Code of Iowa enacted by the Iowa Legislature to provide oversight of certain Iowa cities. Accordingly, we have applied certain tests and procedures to selected accounting records and related information of the City of Elkader for the period July 1, 2014 through June 30, 2015. The City of Elkader's management, which agreed to the performance of the procedures performed, is responsible for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below, either for the purpose for which this report has been requested or for any other purpose.

The procedures we performed are summarized as follows:

- 1. We reviewed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
- 2. We reviewed the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
- 3. We reviewed security bond coverage for compliance with Chapter 64 of the Code of Iowa.
- 4. We obtained and reviewed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.

- 5. We reviewed City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
- 6. We reviewed the City's fiscal year 2015 Annual Financial Report to determine whether it was completed and accurately reflects the City's financial information.
- 7. We reviewed compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa pertaining to required depository resolutions, investment policy and reporting of unclaimed property to the State of Iowa.
- 8. We reviewed debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.
- 9. We reviewed and tested selected tax increment financing (TIF) transactions, including receipts, disbursements and transfers, for compliance and accurate accounting, including compliance with the TIF reporting requirements of Chapter 384.22 of the Code of Iowa.
- 10. We reviewed the City's TIF debt certification forms filed with the County Auditor, including requests for collection of reduced TIF amounts and to decertify certain TIF obligations, as applicable, for proper support and compliance with Chapter 403.19(6) of the Code of Iowa.
- 11. We reviewed and tested selected receipts for accurate accounting and consistency with the recommended Chart of Accounts.
- 12. We reviewed and tested selected disbursements for proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended Chart of Accounts and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
- 13. We reviewed transfers between funds for propriety, proper authorization and accurate accounting.
- 14. We reviewed and tested selected payroll and related transactions for propriety, proper authorization, and accurate accounting.

15. We reviewed the annual certified budget for proper authorization, certification, and timely amendment.

Based on the performance of the procedures described above, we identified various recommendations for the City. Our recommendations are described in the Detailed Recommendations section of this report. Unless reported in the Detailed Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

These agreed upon procedures do not constitute an audit of financial statements or any part thereof, the objective of which is the expression of an opinion on the financial statements or a part thereof. Had we performed additional procedures, or had we performed an audit of the City of Elkader, additional matters might have come to our attention that would have been reported to you.

This report, a public record by law, is intended solely for the information and use of the officials, employees, and citizens of the City of Elkader and other parties to whom the City of Elkader may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Elkader during the course of our agreed-upon procedures. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Elkader, Iowa

January 5, 2016

Dietz, Donald & Company Dietz, Donald & Company

Certified Public Accountants

FEIN 42-1172392

DETAILED RECOMMENDATIONS

CITY OF ELKADER DETAILED RECOMMENDATIONS For the Period July 1, 2014 through June 30, 2015

- A) Reconciliation of Utility Billings, Collections and Delinquent Accounts Utility billings, collections and delinquent accounts were not reconciled throughout the year and a delinquent accounts listing was not prepared monthly.
 - Recommendation A listing of delinquent accounts should be prepared monthly. Procedures should be established to reconcile utility billings, collections and delinquent accounts for each billing period. The City Council or other independent person(s) designated by the City Council should review the reconciliations and monitor delinquent accounts. The review should be documented by the signature or initials of the reviewer and the date of the review.
- B) <u>City Council Minutes</u> Chapter 372.13(6) of the Code of Iowa requires minutes of all City Council proceedings be published within fifteen days of the meeting and include a summary of all receipts. The minutes for two of the meetings tested did not include a summary of receipts.
 - <u>Recommendation</u> The City should comply with the Code of Iowa and publish a summary of receipts in the City Council Minutes, as required.
- C) <u>Certified Budget</u> Disbursements during the year ended June 30, 2015 exceeded the amounts budgeted in the public safety and capital projects functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."
 - <u>Recommendation</u> The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed budget.
- D) <u>Financial Condition</u> At June 30, 2015, the City had a deficit balance of \$ 316,864 in the Capital Projects Fund.
 - <u>Recommendation</u> The City should investigate alternatives to eliminate these deficits to return the fund to sound financial positions.

CITY OF ELKADER DETAILED RECOMMENDATIONS For the Period July 1, 2014 through June 30, 2015

- E) <u>Separately Maintained Records</u> The Cemetery maintains separate accounting records for certain operations. These transactions and resulting balances are not included in the City accounting records.
 - Recommendation Chapter 384.20 of the Code of Iowa states, in part, "A city shall keep accounts which show an accurate and detailed statement of all public funds collected, received, or expended for any city purpose." For better accountability, financial and budgetary control, the financial activity and balances of all City accounts should be included in the City's accounting records and reported to the City Council on a monthly basis.
- F) <u>Electronic Check Retention</u> Chapter 554D.114 of the Code of Iowa allows the City to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The City and Cemetery do not receive an image of the back of each cancelled check.

<u>Recommendation</u> - The City and Cemetery should obtain and retain images of both the front and back of cancelled checks as required by Chapter 554D.114 of the Code of Iowa.